Partnership Plan
2011-2014
Foreword

As Chair of the Safer Chorley and South Ribble Community Safety Partnership (CSP) it is with great pleasure I can introduce the new Strategic Assessment and Action Plan for 2011-2014.

This strategy sets out how we are going to ensure that your streets and neighbourhoods remain some of the safest in the country.

The Safer Chorley and South Ribble Partnership has a proven track record for consistently meeting and exceeding local government targets and responding to emerging issues that affect our local communities. We have successfully developed partnership working and continue to strive to improve community engagement and participation.

The austerity measures implemented by public sector organisations mean it is more important than ever that agencies involved in the Community Safety agenda remain committed to delivering services in partnership, to ensure our communities remain confident and supported, feel safe and are safe.

Our plan promotes a partnership response to addressing Community Safety issues, which will help to sustain the reductions in crime and anti-social behaviour (ASB) already achieved. This new Partnership plan has been developed to ensure that we respond to current and emerging issues that affect our local and diverse communities.

We recognise there are still significant challenges ahead and that Community Safety and the tackling of crime and anti-social behaviour is very important for our residents. We will build upon the excellent work already achieved in both Chorley and South Ribble, adopting new approaches and innovative ways of working to ensure we continue to use resources in the most effective way possible meaning that crime remains low.

We will embrace the six hallmarks of effective partnerships of empowered and effective leadership, visible and constructive accountability, intelligence led business processes, effective and responsive delivery structures, engaged communities and having the appropriate skills and knowledge in place to deliver effective reductions in crime and ASB.

We hope you will find the plan interesting and informative and that it assures you of our commitment to making Chorley and South Ribble the safest places to live, work, visit and play.

Jamie Carson
Chair, Safer Chorley and South Ribble Partnership
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Introduction

Crime and Disorder Reduction Partnerships (CDRPs) were established in response to the Crime and Disorder Act 1998. The Act required Local Authorities to work in partnership with key agencies and the local community to reduce crime and disorder. In 2006, the Police and Justice Act made several amendments to this to ensure that key agencies with a remit to reduce crime, disorder and substance misuse work together to effectively address the diverse needs of the local population. From 1st March 2010 these partnerships were renamed Community Safety Partnerships (CSPs). There are a number of responsible authorities that have a specific duty to work together in delivering community safety. They are:

- Chorley Council
- South Ribble Council
- Lancashire County Council
- Lancashire Constabulary
- Central Lancashire Primary Care Trust (PCT)
- Lancashire Fire and Rescue Service
- Lancashire Police Authority
- Lancashire Probation Trust

After a history of successful joint initiatives the decision was taken that Chorley and South Ribble Community Safety Partnerships (CSPs) should collaborate at a strategic level which helps to ensure that Chorley and South Ribble residents continue to receive excellent service provision. The Home Office supports the principle of CSPs working together to form a larger strategic partnership in order to further reduce crime and disorder and promote community safety. There are also other beneficial factors including the pooling of resources to increase capacity, the coordination of displacement and the ability to focus resources on front line actions. This joint partnership has been in existence for 2 years and has successfully addressed a number of community safety concerns.

Whilst funding across the CSP has significantly reduced, the joining up of services and activities will enable us to continue to provide efficient and effective solutions which meet the needs of our communities.

Under the Crime and Disorder Act 1998, as amended by the Police Reform Act 2002 and the Police and Justice Act 2006, each CSP area was required to develop a Partnership Plan which set out how they will tackle crime and disorder over a three year period. This plan must be updated each year to ensure that as a partnership we are tackling those issues which most affect our communities.

Over the last 3 years the previous Safer Chorley and South Ribble Partnership Plan has been implemented to great success with both areas seeing significant reductions in crime and anti-social behaviour (ASB). This new plan builds upon this excellent foundation and will ensure we work together to reduce crime, disorder and ASB in our communities further and that we take appropriate steps so our residents feel safe in their neighbourhoods.

This document is the Safer Chorley and South Ribble Partnerships Strategic Plan 2011-2014. The plan has been prepared following the production of a joint Strategic Assessment and will identify the main areas of activity for the partnership over the next 3 years. The Strategic Assessment provided the Partnership with a detailed
summary of the priorities that it must address to reduce crime and disorder within the two Boroughs.

The Police and Justice Act 2006 outlined the requirement to have a strategic group whose role is to oversee the production of this plan and to ensure that the aforementioned organisations are tackling the crime and disorder priorities that matter to our local communities. This group is the Safer Chorley and South Ribble Responsible Authority Group (RAG) which meets every three months and ensures that the partnership is effectively tackling the root causes of crime and disorder. The Community Safety Partnership is also one of the thematic groups of both Chorley Partnership and the South Ribble Partnership; the Local Strategic Partnerships for each area.

Chorley and South Ribble are dynamic places. We face a number of opportunities as well as a number of challenges as we look into the future. Both areas are great places to be. This is demonstrated by the fact that in recent surveys, 84% of Chorley and South Ribble residents are satisfied with their neighbourhood as a place to live. People feel safe when outside in their local area. In Chorley 91% and 90% in South Ribble of people feel very safe or fairly safe during the day. Our aim is to build on this strong foundation of good community relations and work with the residents of Chorley and South Ribble to drive down crime and disorder even further.

As community leaders it is our job to ensure that nobody gets left behind as the two areas move forward and grow and that nobody is isolated or disadvantaged as a result of crime or anti social behaviour.
What have we achieved?

This is the new partnership Strategy and Action Plan for 2011-2014. It has been completely updated from last year to ensure that we are focusing our attention in the areas where it is needed the most.

The plan that was in place last year focused the attention of a range of partners and organisations in tackling community safety concerns that affect the residents of Chorley and South Ribble.

This plan was delivered with great success. There were 12 separate actions included in the plan which were designed to help us achieve our objectives and targets 11 of them were successfully delivered. Actions included that we ensured our young people had positive activities to engage in; our drugs and alcohol services provision was modernised to ensure that those requiring treatment received it and that vulnerable groups and individuals within our communities were supported.

All actions helped us to fully achieve our targets set through the Lancashire County Local Area Agreement, which are based upon the needs of local communities.
Vision

“The Safer Chorley and South Ribble Partnership, working together for a safer Chorley and South Ribble.”

The Safer Chorley and South Ribble Partnership have a vision to ensure that both areas remain two of the safest districts in the country to live, work, visit and play. The partnership wants people to feel safe in their communities and also to build safe, clean and sustainable neighbourhoods where people have equal access to first-class, coordinated public services. We will encourage a “Big Society” approach to community safety helping our communities to help themselves.

The partnership will achieve this vision by building on the significant reductions in crime already achieved working with our local communities, and other key agencies, to identify and focus on key crime and disorder concerns.

We will ensure that local agencies are accountable and responsive to the needs of the local community through an effective Performance Management Framework and through ongoing consultation and engagement with local people through Partner and Community Together (PACT) meetings, surveys and public meetings to guarantee that the partnership is responding to these needs.
**Strategic priorities**

The Strategic Assessment gathered data from a range of areas. Statistical data on community safety issues and trends were used to gather an overview of the most prevalent types of crime and the areas most affected. Information from a range of partners within the community safety agenda was shared along with data from residents through PACT data, panel surveys and public consultation to develop robust intelligence about where the partnership should invest resources to meet the needs of the local community.

This has provided the Partnership with a detailed summary of key threats and issues faced in moving the Community Safety Partnership forward. It sets out 6 cross-cutting themes and priorities for the Partnership. These are:

**Cross-cutting themes**

- Alcohol related harm
- Drugs
- Reoffending

**Priorities**

- Protecting Vulnerable People
- Anti Social Behaviour And Signal Crime
- Cross Border Offending And Organised Crime

**Emerging issues**

- Road Safety
- Metal Theft

These 6 cross-cutting themes and priorities will constitute the Safer Chorley and South Ribble Partnership’s strategy and action plan to tackle community safety. It is recognised that feelings of safety and resident satisfaction, whilst not priorities in their own right, must be considered within all the priorities above.

**Key challenges**

**Challenge** – We need to listen to our communities to ensure that the CSP priorities where possible are reflective of their priorities.

**Challenge** – We need to work together to ensure our communities are informed of the work of the CSP and the actions and interventions we are delivering in their neighbourhoods.

**Challenge** – We need to ensure our communities remain confident and satisfied with the partnership response to crime, disorder and anti-social behaviour.

**Challenge** - We need to ensure that information is shared appropriately within the partnership to continue to support an intelligence led approach to resource allocation and provision of support of vulnerable individuals and groups within our communities.
Alcohol related harm

The consumption of alcohol and subsequent alcohol-related harm is evident across Chorley and South Ribble Boroughs. While the majority of people consume alcohol sensibly, binge-drinking levels are significantly higher than the national average and hospital admission rates are also significantly worse than the national and regional averages. 31.3% of Chorley residents and 24.6% of South Ribble residents consider alcohol related crime as a ‘very’ or ‘fairly’ big problem.

When alcohol is consumed irresponsibly it has a negative impact on individuals, families and communities affecting both physical and mental health. It is also linked to a wide variety of criminality ranging from violent offences to shoplifting and anti-social behaviour with street drinking considered a PACT priority. Whilst home drinking has increased significantly which could be attributable to the widening of the gap between off trade and on trade prices, the partnerships focus on management of the night time economy, the licensed trade and domestic abuse issues has helped stabilise this linked trend.

There is a legal requirement for the CSP to have a specific strategy and action plan to support the reduction of alcohol-related harm. This alcohol strategy is refreshed at the same time as this Partnership Strategy to ensure that it is effectively addressing the current need in relation to alcohol-related harm.

The effects of alcohol misuse impact significantly on the resources of nearly all agencies in the CSP.

Challenge – The partnership must work with other agencies, and our communities to tackle the issue of alcohol related harm as a cross cutting priority.

Challenge - The partnership must take a proactive preventive approach to reducing alcohol related harm by ensuring our communities are aware of the consequences of excessive alcohol consumption and that we support our licensed trade in retailing alcohol responsibly.

Challenge – The partnership must utilise available data including community information to generate intelligence in order for us to direct targeted positive interventions to reduce alcohol related harm.

Drugs

Drugs pose a borough wide threat to both Chorley and South Ribble communities because of the strong links between drug use and many categories of crime and disorder, including theft related crimes committed to fund a habit and organised crime linked to the supply of illegal substances. 33.3% of Chorley residents and 30.1% of South Ribble residents consider drugs and related crime as a ‘very’ or ‘fairly’ big problem.

A large quantity of the drugs dealt within the area are supplied from outside the boundaries with Greater Manchester and Merseyside being the top locations for offenders linked to the supply of class A drugs.

Substance misuse is common amongst groups of vulnerable young people such as looked after children, young offenders, children of substance misusing parents and young people who are homeless or sexually exploited. Unplanned pregnancy,
especially among teenagers, and sexually transmitted infections also have strong links to substance misuse.

Adult treatment services in Central Lancashire (Preston, Chorley, South Ribble and West Lancashire) have been modernised to ensure that they are meeting the needs of local communities and organisations. The new contract includes both community, prison and criminal justice treatment and ensure that those whose offending behaviour is linked to substance misuse receive intense support to change their lives.

Young people’s treatment services are in the process of being reviewed and like adult treatment services will be re-commissioned and designed to better support young people and their families in addressing their substance misuse problems.

The CSP has strong relationships with both Chorley and South Ribble on licensed premises and will continue to ensure they are supported in helping to tackle the use of drugs and associated harm.

Through consultation exercises we recognise the issue of drug use, related crime and impact on crime and communities is a priority for both the Chorley and South Ribble communities.

**Challenge** – Reduce the supply of drugs into Chorley and South Ribble by working closely with partners from other areas specifically Greater Manchester and Merseyside.

**Challenge** – To fully implement and integrate the newly commissioned adult treatment service to ensure offenders whose behaviour is linked to the use of drugs are provided with appropriate support and treatment as a priority.

**Challenge** - Develop stronger links with other organisations to ensure that vulnerable young people are safeguarded and supported to better prevent the developmental drug related issues.

**Challenge** - Ensure that the re-commissioning of young people’s treatment services are redesigned to better support young people and their families in addressing their substance misuse problems.

**Reoffending**

Reducing re-offending is cutting crime by changing the behaviour of known offenders and will be central to the continued success of the Safer Chorley and South Ribble Partnership and will continue to be a key focus for us in this current year.

It is widely accepted both locally and nationally that a small percentage of offenders are responsible for a large proportion of crime. It is also estimated that around half of all crime is committed by individuals who have already been through the justice system.

As part of a national reform of the criminal justice system, there is going to be a stronger focus on the rehabilitation of offenders and the interventions needed to reduce reoffending.
The aim for the Safer Chorley and South Ribble Partnership is to stop this damaging behaviour and to protect the public. The challenge is to ensure that services deliver a balance between enforcement and support for offenders.

End-to-end offender management is at the heart of crime and disorder reduction and protection of the public in Chorley and South Ribble. Every repeat offender within the Criminal Justice System will be assessed and a planned package of interventions from a range of partners will be delivered to those graded as high priority.

In recognition of the importance of the reducing reoffending agenda the CSP has commissioned the development of a strategy and action plan to specifically target reoffending. This new strategy and plan will be a sister document to the CSP delivery plan and will be delivered during 2011/12 before being refreshed.

**Prolific and Priority Offenders (PPO)**

The highest priority will be given to offenders who present a high risk of harm to others or of repeat offending. The national indicator used to monitor the offending rate of PPO show that both Chorley and South Ribble have achieved significant success in reducing the offending behaviour of this group of offenders.

Using a joined up approach, all partners focus on the same group of offenders through a local PPO scheme. Each local scheme, based on intelligence, selects these priority offenders and working with a range of agencies, offers end-to-end management of this particular group of offenders.

There are three strands to the PPO programme. These are:

**Deter**

Deter includes a single priority group of those identified locally as the most high risk young offenders.

**Catch and convict**

A managed multi-agency approach to tackle the offending behaviour of those individuals locally identified as committing most crime and causing most harm to their communities.

**Rehabilitate and resettle**

Multi-agency work providing supportive interventions to address the criminogenic needs of identified PPOs.

It is important to recognise that there is a dynamic relationship between 'rehabilitate and resettle' and 'catch and convict', with appropriate activities being conducted across both strands in parallel. They are not mutually exclusive and activity is directed by the behaviour and needs of the identified offender: PPOs are offered the opportunity for rehabilitation or face a swift return to the courts.

**Integrated Offender Management (IOM)**
The Safer Chorley and South Ribble Partnership fully supports the principles of Integrated Offender management. IOM is the framework that brings together agencies to prioritise intervention with offenders who cause crime in their locality. IOM manages a selected and locally defined cohort of offenders regardless of whether they are under statutory supervision or not. It includes the range of areas where re-offending is already addressed across Chorley and South Ribble such as PPO, Prevent and Deter, Drug Intervention Programme (DIP), Multi-Agency Public Protection Arrangements (MAPPA) and Multi-Agency Risk Assessment Conferences (MARAC).

As a partnership we ensure that the seven pathways to preventing reoffending are addressed for each offender where necessary. These are

- Accommodation
- Education, training and employment
- Health
- Drugs and alcohol
- Finance, benefit and debt
- Children and families; and
- Attitudes, thinking and behaviour.

We also ensure that the principles of IOM are integrated within all agencies and organisations of the CSP. These are

- All partners tackle offenders together
- A developed and local response to local problems
- Ensures that offenders face up to their responsibilities or face the consequences
- Better use of available resources/programmes with streamlined governance (such as PPO, DIP etc. all under IOM); and
- Extends the reach of community supervision

In addition the partnership, in line with regional policy, is committed to working and supporting victims.

The Reducing reoffending objectives relate to each of the seven prevention of reoffending pathways. Each of these objectives and associated actions have been included in the reducing reoffending plan.

**Challenge Accommodation** -
To provide stable accommodation for all statutory and non-statutory offenders.

**Challenge Education, training and employment** -
To ensure all offenders are in appropriate education, training or employment

**Challenge Health** -
To ensure all offenders have access to appropriate health care services

**Challenge Drugs and alcohol** –
Promote local services to expand the recovery model to encourage further referrals and develop links with local health services (including A&E) to work in partnership effectively with frequent services users.
Challenge Finance, benefit and debt -
For all offenders to have access to appropriate financial debt management advice

Challenge Children and families -
To ensure all families receive appropriate support

Challenge Attitudes, thinking and behaviour -
To gain compliance and engagement of all identified offenders with the Revolution project

Protecting Vulnerable People

Chorley and South Ribble CSP is committed to supporting victims of crime and safeguarding individuals and communities who are more likely to become victims of crime. The areas highlighted as increased priority areas are Domestic Abuse (DA) and Child Sexual Exploitation (CSE).

Domestic Abuse

Chorley and South Ribble CSP have structures and resources in place to tackle and support victims of DA. Both areas benefit from having a specialist Domestic Violence Court dedicated to hearing DA cases, an independent Domestic Violence Advocacy (IDVA service) providing direct support to individuals recognised as being at significant risk of further DA and Multi Agency Risk Assessment Conferences (MARACs) which offers wrap around support and intervention for both repeat victims and perpetrators of DA.

DA is believed to affect 1 in 4 women during their lifetime. The abuse can be in many forms including physical, emotional, psychological and financial, all of which can be very damaging to the victim. It is often wrongly assumed that Domestic Abuse is only perpetrated by men against women within a relationship setting. Whilst the majority of abuse is perpetrated by men against women it also includes but is not limited to abuse between relatives such as siblings, parents and children. Furthermore whilst a child may not be a direct victim of abuse it has been shown that children who witness any incidents can become DV offenders later in life.

Domestic abuse is recorded almost every day of the year and that is only the incidents that are reported. Actual levels are likely to be much higher and domestic incidents are likely to occur much more often than we are aware of. DA is considered a borough-wide issue in both Chorley and South Ribble mainly occurring in the home with alcohol being a strong contributory factor. Recorded data indicates that levels of DA in Chorley and South Ribble are average when compared to the rest of Lancashire. Domestic incidents and crimes have shown sporadic increases in Chorley and South Ribble but have remained fairly stable over the long term.

Whilst DA accounts for a significant proportion of recorded Violent Crime the CSP actively encourages rises in the number of recorded incidents of DA, as we want to increase the number of people reporting this crime. To do this it is important that individuals suffering abuse feel confident that their complaint will be taken seriously and they will receive the necessary support they require. The performance measures we utilise to monitor domestic abuse are repeat incidents of domestic violence and the domestic violence murder rate.
Challenge – The partnership must continue to highlight the issue of DA to partners and our communities and give individuals the confidence to report abuse they are experiencing. We must also ensure adequate protection is available for repeat victims and that swift positive action is taken against perpetrators.

Challenge – There is continuing evidence to suggest that DA is more prevalent amongst those aged less than 18 years. The Partnership must continue to raise awareness of DA and ensure there are appropriate interventions available for this age group.

Challenge – The partnership must work to mainstream available service provision in order to provide a stable and sustainable response to Domestic Abuse. Partners must also continue to support multi-agency delivery mechanisms by committing appropriate resources.

**Child Sexual Exploitation**

Child Sexual Exploitation especially relating to young females has been identified as an issue for both Chorley and South Ribble. Children who are in care or regularly missing from home are at increased risk of being a victim.

Difficulties arise in this area as many of the young people involved do not identify or recognise themselves as having been exploited. The partnership has dedicated resources including child protection agencies and Lancashire Constabulary’s Public Protection Unit (PPU) actively working to prevent and detect child sexual related harm.

Challenge – Work to identify vulnerable children and young people and put in place appropriate safeguarding measures.

Challenge – Ensure children and young people have the confidence and knowledge of how to report harm offences.

Challenge – Raise awareness amongst children and young people of the dangers and consequences of grooming and sexual exploitation. We must also ensure that swift positive action is taken against perpetrators.

**Anti-social behaviour (ASB) and Signal Crime**

Recorded antisocial behaviour and criminal damage has shown strong reductions during 2009/10 and remains a key priority for Chorley and South Ribble CSP. 38.9% of Chorley residents and 32.3% of South Ribble residents consider ASB a ‘very’ or a ‘fairly’ big problem and 31.3% of Chorley residents and 20.8% of South Ribble residents consider criminal damage a ‘very’ or ‘fairly’ big problem.

In April 2010 the partnership introduced a set of published Minimum Standards which detail how partner agencies will work together and how each agency will respond to reports of anti-social behaviour and actions to be taken. Multi Agency Anti Social Behaviour Risk Assessment Conferences (ASBRACs) are also in place to support repeat victims and vulnerable individuals experiencing ASB. Partners have dedicated officers who specialise in the prevention, detection and enforcement of ASB ensuring a victim centric service provision including the use of Restorative Justice is delivered.
During 2010 improved ASB training was provided to front line agency personal to better support the individuals and communities they serve. This training program will continue during 2011. The partnership recognises that information sharing between agencies should remain a CSP focus to ensure partners are able to piece together information to provide a full picture of the ASB experienced by our communities. It is expected that later in 2011 the government will change how ASB is currently recorded and there will be an introduction of 3 distinct categories which are likely to be Personal Threat, Public Nuisance and Environmental concerns.

Anti social behaviour and visible issues such as criminal damage, environmental crime and deliberate fire setting are the most problematic issues our communities tell us to be the most important for the CSP to tackle. These issues are also of high concern to our communities as they have an impact on both the appearance and perception of an area and impact upon residents’ quality of life. 39.7% of Chorley residents and 28.5% of South Ribble residents consider graffiti, littering and fly tipping as a ‘very’ or ‘fairly’ big problem.

Reports of antisocial behaviour in particularly young nuisance and signal crimes are very common in Chorley and South Ribble and amount to a significant proportion of calls taken by the CSP. Whilst incidents are most concentrated in the central, more densely populated areas, because different issues can affect different areas, anti social behaviour and signal crimes are considered to be borough wide problems in both Chorley and South Ribble.

The CSP recognise a significant proportion of antisocial behaviour and criminal damage is attributable to the local youths within a community. Young people who engage in antisocial behaviour without appropriate intervention can go on to commit more serious offences. Additionally, whilst the majority of deliberate fires are secondary and of a less serious nature, deliberate secondary fire setting is often a pre cursor to something more serious. Alcohol is a strong contributory factor to incidents of antisocial behaviour, criminal damage and deliberate fire setting.

Generally the levels of ASB fluctuate at different point of the year and summer months, school holidays and around Halloween and Bonfire Night continue to be CSP resource focus points.

**Challenge** – Ensure ASB minimum standards are fully implemented by CSP partners and that partnership information is used to identify and support vulnerable individuals and communities and put in place appropriate safeguarding measures.

**Challenge** – The Partnership must ensure that individuals and groups engaging in criminal damage and anti-social behaviour receive appropriate positive interventions including the use of restorative justice approaches.

**Challenge** – Ensure that the partnership is structured to effectively prevent, deter and enforce against the types of ASB our communities tell us are most important to them.
Cross Border Offending and Organised Crime

The threat of offenders travelling into Chorley and South Ribble is an evident issue as they share their borders with Greater Manchester and Preston and are near the Merseyside area and West Yorkshire area. The main area of concern relates to theft types crimes but drug related criminality is also evident. However taking this into consideration both Chorley and South Ribble have experienced strong reductions in theft related offences and for burglary our numbers of offences are below the Lancashire average.

The CSP have invested heavily into the prevention and reduction of theft related offences including having a dedicated Offender Management Unit (OMU) the usage of Autonomic Number Plate Recognition (ANPR) technologies, targeted crime prevention initiatives such as bicycle and property marking, effective media and increased officer resourcing.

Organised criminality in Chorley and South Ribble are mainly linked to the supply of drugs but can affect violent crime, ASB and theft offences due to related issues.

In recognition of the threat of cross borderer criminality and organised crime is important that our partnership liaises and collaborates effectively with other police force areas and ensure that information is shared to ensure an effective approach to prevention, detection and enforcement can be taken.

Challenge – Strengthen links with neighbouring police forces and CSPs in order to prevent, deter and enforcement against cross boarder criminality.

Challenge – Effectively police and monitor routes into the Chorley and South Ribble areas.

Challenge – Work with our communities to educate and inform them of ways they can help prevent themselves becoming victims of crime
EMERGING ISSUE – ROAD SAFETY

Road traffic collisions are considered a borough wide issue in both Chorley and South Ribble. Road injuries and deaths are significantly worse than the regional and national average in both Chorley and South Ribble.

Of particular concern for Chorley is the fact that the casualty rate for 16 to 19 year olds is the worst in Lancashire. Within South Ribble, casualty rates for pedal cyclists is the highest in Lancashire along with casualties aged 11 to 15 years. Involvement rates are also higher than expected for the age ranges 16 to 19 and 20 to 25 years old.

Proportionally, collisions with excessive speed as a contributory factor are over 4.5 times as likely as those without to have resulted in a fatality and almost 1.5 times more likely to have resulted in serious injury.

Road safety is a particular concern of the residents of Chorley and South Ribble with the issue regularly being raised at PACT meetings and through community surveys. Speeding is often the main cause for concern in residential areas and near to schools.

Challenge – The partnership needs to look at ways to educate vulnerable groups including cyclists’ young people about road safety and responsible driving.

Challenge – The partnership must take a holistic and proactive approach in changing driver’s negative behaviours through both education and enforcement methods.

Challenge – Influence agencies that have specific responsibility for our streets and highways to make changes to the physical environment in order to help reduce the number of individuals who are killed or seriously injured.

EMERGING ISSUE – METAL THEFT

As metal prices continue to increase the Chorley and South Ribble areas have begun to see increases in the occurrence of metal thefts.

Our partnership recognises in the main metal thefts affect the whole of our communities including our residential areas, businesses, schools and churches.

Challenge - Work with the business and the faith sector to target harden premises to deter crime.

Challenge - Disrupt offenders to prevent them from committing metal theft.

Challenge - Work with partners and businesses in and around Chorley and South Ribble to limit criminal’s ability to sell and profit from stolen metal.
Resources

There are a number of partners involved in delivering the Community Safety agenda within the Safer Chorley and South Ribble Partnership. All partners are committed to delivering community safety interventions in partnership to guarantee the most effective use of resources. The partnership has signed up to and agreed this plan, its actions and the priorities outlined within it.

Community safety is funded in a number of ways, through mainstream organisational funding, Area Based Grant, from Lancashire County Council, Drug and Alcohol Action Team grants, Lancashire Police Authority grants, Local Strategic Partnership monies and through a number of external funding sources such as the Home Office. All partners have a statutory requirement to work together to address the community safety priorities which negatively affect the local population.

All partners within the partnership have agreed to tackle crime and disorder together and have agreed a Principles of Funding arrangement. The partners involved in the strategic group of the Safer Chorley and South Ribble Partnership are:

- Chorley Council
- South Ribble Borough Council
- Chorley and South Ribble CVS
- Lancashire County Council
- Lancashire Drug and Alcohol Action Team
- Lancashire Fire and Rescue Service
- Lancashire Probation Trust
- NHS Central Lancashire
- Chorley Community Housing
- New Progress Housing
- Places for People
- Lancashire Police Authority
- Lancashire Constabulary
- Representatives from Community, Voluntary and Faith Sector organisations
- Lancashire Youth Offending Team (YOT)

The actions that are contained within the action plan are only those which cannot be delivered by organisations individually and require both additional funding and staff resources, plus expertise from various organisations. Any projects or key pieces of work which are part of the remit of single organisations have not been reflected in this strategy and action plan. These activities play a vital role in addressing community safety issues in Chorley and South Ribble and will continue to be implemented and developed as part of our core service delivery.
Performance Management

We recognise that effective Performance Management is key to ensuring that the Safer Chorley and South Ribble Partnership is well managed and delivers ever improving outcomes for the customers and communities it serves. It will also guarantee that the Partnership achieves its vision. Performance management is about taking action in response to actual performance to make outcomes for users and the public better than they would otherwise be.

The partnership will take a systematic approach to managing performance. This Performance Management Framework ensures that all partners and individuals involved in delivering this plan are working to reduce crime and disorder and also to understand how they contribute to the delivery of the Partnership’s vision.

This framework is designed to assist:

- All partners to understand what performance is required and how we will measure the progress we have made toward achieving our targets
- The partnership to make informed decisions about where further action is needed to improve areas of underperformance
- Continual improvement by providing focus through robust performance reporting against a set of measures
- Partners to seek improvement by learning

The performance of the Partnership will be monitored and managed through a number of measures and reported both quarterly and annually with appropriate actions produced to address underperformance.

Responsible Authority Group (RAG)

Each quarter senior representatives from each of the responsible authorities and a number of other key agencies meet to give a strategic steer to the Partnership. This group is responsible for the delivery of the partnership plan and will take remedial action where necessary and ensure that resources are aligned to deliver the actions and objectives it sets out. This group will also consider progress toward the high level objectives of the partnership and will receive reports on performance indicators, key projects and sub-groups, discussing exception reports where appropriate. This group will be given a performance report each quarter updating them on the progress the wider partnership is making against this strategy and action plan.

The chair of the RAG reports performance to the LSP on a quarterly basis.

The Chair of the Officer Working Group will report performance against the targets and actions within the plan to the Responsible Authority Group quarterly.

Officer Working Group (OWG)

The Officer Working Group meets every quarter, before the Responsible Authority Group, to review reports on performance, propose new actions where improvement is required and report on the success of any actions already implemented. The OWG also receives updates from each of the thematic groups of the merged partnership. This group coordinates the delivery of cross-cutting actions and projects on behalf of the RAG which will work toward achieving the objectives of the Partnership.
The OWG has an important role in connecting work in relation to the cross-cutting themes and ensuring that maximum benefit is gained from shared activity and partnership working. The Chair of the OWG reports quarterly to the Responsible Authority Group.

Membership of this group is based on organisations which lead on delivering individual aspects of the partnership plan, themed leads, project managers and those with responsibility for the delivery of cross-cutting projects and initiatives. Themed leads update the OWG on the progress of each sub-group and key project.

Sub groups

The sub-groups of the Safer Chorley and South Ribble Partnership, each works to addressing specific themes and priorities of the strategy. Some have developed their own strategies and action plans in line with statutory requirements.

Each sub-group is responsible for delivering key actions within the respective part of the action plan. Each group and project lead will be responsible for informing the performance report each quarter with their progress against the strategy and action plan. Where any underperformance is highlighted a standardised exception report and action plan will be produced through the Officer Working Group.

This will be done through the use of reporting forms which have been developed for the Safer Chorley and South Ribble CSP and completed by the lead agency or project manager.

The lead person of each sub-group is a member of the OWG and reports progress every quarter.

Performance measures, targets and outcomes.

Information from a number of sources including our residents, neighbourhoods and community groups is analysed to provide the CSP with the main community safety priorities and threats present across both boroughs. After reviewing the highlighted priorities and threats, performance measures, targets and outcomes are developed and are included in this plan. Progress against this set of measures is reported to the strategic groups within the CSP with appropriate action taken to address under performance.

If underperformance is highlighted then an action plan will be completed which sets out what activities will be developed to address it. This will then be reviewed at the next meeting of the CSP strategic groups against current performance.

Local Strategic Partnerships

As the Partnership is a thematic group of both Chorley and South Ribble Local Strategic Partnerships (LSPs) an overview of progress made against the delivery of the CSP measures and actions also monitored quarterly at the LSP Executive meeting. This information will be used to inform partners about how the Partnership is performing in delivering against this plan and where action is needed to address under performance.
The targets that have been used are:

**Burglary, Robbery and Vehicle crime.** Target equal or less than baseline 753 crimes Chorley, 740 crimes South Ribble.

**Violence Against the Person.** Target equal or less than baseline 1310 crimes Chorley, 1237 crimes South Ribble.

**Criminal damage.** Target equal or less than baseline 1117 crimes Chorley, 1457 crimes South Ribble.

**Reduce police recorded anti-social behaviour.** Chorley and South Ribble baseline year 2011/12

**Restorative Justice.** Target 100 quality assured RJ’s per month for the C Division Lancashire Constabulary footprint. Reduce Police custody throughput. Target 20% reduction against 2010/11.

**Increase alternative disposals.** Target 20% Increase against 2010/11.

**Repeat incidents of domestic violence.** Target Maximum of 26% of incidents will be repeat incidents.

**Domestic Violence – Murder.** Target 0 Chorley, and 0 South Ribble.

**Domestic Abuse.** Target 70% detection rate Chorley and South Ribble


**Test Purchasing.** Target 100 % pass rate of underage alcohol sales on 2nd test.

**60% of Drugs and alcohol treatment discharges are planned.**

**% of the Population feeling safe during the day.** Target 90% of people feel safe Chorley

**% of the Population feeling safe at night.** Target 50% of people feel safe Chorley

**% of residents with confidence in South Ribble being a safe place to live.** Target South Ribble TBC

**Reduction in Adult reoffending Rate.** Target TBC Chorley, TBC South Ribble

**Reduction in PPO rate of offending.** Target TBC Chorley, TBC South Ribble

**Reduction in Youth offending.** Target TBC Chorley, TBC South Ribble

**Reduction in the number of first time entrants into the Criminal justice system.** Target TBC Chorley, TBC South Ribble

**60% of vulnerable people including single occupancy households to receive home fire safety checks**

**Reduction of accidental dwelling fires.** Target Chorley 2 year measure target 64 (-5%) 2 year measure target South Ribble 43 (-12%)

**Detection rate for deliberate primary fires.** Target 20% detection rate Chorley, 20% detection rate South Ribble.

**Deliberate Primary Fires.** Target Chorley 35 Fires (-26%) South Ribble 31 Fires (-26%)

**Key Projects**

This plan sets out a number of key projects that have objectives and outcomes tailored to meet the needs of our local communities. Project outcomes will be measured and monitored against the plan with actions developed to manage under performance on a quarterly and annual basis.

Lead officers will be responsible for reporting against key projects they are delivering. This will be reported through to the OWG and to the RAG through quarterly update reports.

Each key project will have a project plan, which will be completed by the lead organisation/project manager. This will allow updates against the plan to be delivered.
to each OWG and the RAG. Highlight reports will be produced every quarter and
where a project deviates from the plan the relevant lead will be required to produce
an exception report.

The project manager will be responsible for updating the appropriate highlight reports
and exception reports where appropriate and to update the OWG and RAG on
progress at each meeting.

**Safer Lancashire Board**

The Safer Chorley and South Ribble Partnership supports Safer Lancashire Board
which is the County CSP Strategy Group. Here a specific performance management
framework has been developed which informs partners and elected members about
how each partnership is performing and where action is being taken to address under
performance within individual partnerships and localities. This board meets quarterly.

**Peer Comparison**

Through the use of peer comparison tools our CSP can compare its performance
with peer authorities across Lancashire enabling it to monitor outcomes in relation to
areas with similar socio-economic and demographic make up. This can be done
quarterly and annually. This will enable the partnership to benchmark its performance
against other similar CSPs.

**Key Documentation**

Each key project will have a lead agency and/or a project manager. Each quarter
they will be required to provide an update to the OWG and the RAG.

This update will be in the format of a highlight report which provides the Partnership
with a quarterly update on the progress of the key project with a summary of project
status against the project plan.

Where any circumstances arise in the project that may adversely affect the delivery
of the end product then an exception report must be completed. This is an early
warning of any forecast deviation beyond the current plan.
Project Managers and theme leads

<table>
<thead>
<tr>
<th>Project</th>
<th>Lead</th>
</tr>
</thead>
<tbody>
<tr>
<td>Delivery of the Central Lancashire Alcohol strategy</td>
<td>Mary Kiddy Central Lancashire Primary Care Trust</td>
</tr>
<tr>
<td>Develop and deliver Southern Divisions Road Safety Plan</td>
<td>Mel Ormesher/Paul Binks Lancashire County Council</td>
</tr>
<tr>
<td>Chorley and South Ribble Community Safety Partnership Community engagement program</td>
<td>Paul Lowe Chorley and South Ribble Councils</td>
</tr>
<tr>
<td>Delivery of the reducing reoffending strategy</td>
<td>Mike Lock Lancashire Probation Trust</td>
</tr>
<tr>
<td>Delivery of the Integrated Offender management delivery plan</td>
<td>Mike Lock Lancashire Probation Trust</td>
</tr>
<tr>
<td>Deliver against emerging threats throughout the year based on need</td>
<td>Paul Lowe Chorley and South Ribble Councils</td>
</tr>
<tr>
<td>(Chorley and South Ribble)</td>
<td></td>
</tr>
<tr>
<td>Develop Chorley and South Ribble ASB Tools and Powers guide</td>
<td>Paul Lowe Chorley and South Ribble Councils</td>
</tr>
<tr>
<td>60% of vulnerable people including single occupancy households to receive home fire safety checks</td>
<td>John Buck Lancashire Fire and Rescue Service</td>
</tr>
<tr>
<td>Develop Drugs and Alcohol training, intervention and awareness package targeted at officers working with vulnerable Children (Chorley South Ribble/LDAAT and the PCT)</td>
<td>Sam Jones Lancashire Drug and Alcohol Action Team</td>
</tr>
<tr>
<td>Deliver Flare program to 10 young people at risk of fire related criminality (LFRS)</td>
<td>John Buck Lancashire Fire and Rescue Service</td>
</tr>
<tr>
<td>Deliver 5 weeks of action/respect Days in Both Chorley and South Ribble in priority neighbourhood ward areas.</td>
<td>Paul Lowe Chorley and South Ribble Councils</td>
</tr>
</tbody>
</table>

Overview and scrutiny (O & S)

At both Chorley and South Ribble the Council’s Overview and Scrutiny function is involved in working with the Partnership to ensure that it is progressing against the priorities and targets highlighted within this plan.

Partners

Members of the Partnership also have their own performance and accountability processes within their organisations.
Keeping the public informed

The Safer Chorley and South Ribble Partnership is dedicated to keeping you informed, we will provide regular updates to the progress of this plan through our websites and through local news publications.

Over the coming year we will communicate with you to ensure that you are kept informed on community safety matters. PACT meeting will also receive regular updates as will local councillors on the activity of the partnership.

Throughout 2011/12 we will be conducting a number of consultation and engagement events in your communities providing an opportunity for you to inform us of any issues you may have. This will help us refresh our plan in April 2012 to ensure that we remain focused on the issues that you feel are important. Details of these events will be publicised within your community when they happen.